



REVIEW

Marine mammal bycatch in gillnet and other entangling net fisheries, 1990 to 2011

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ABSTRACT: Since the 1970s the role of fishery bycatch as a factor reducing, or limiting the recovery of, marine mammal populations has been increasingly recognized. The proceedings of a 1990 International Whaling Commission symposium and workshop summarized fishery and bycatch data by region, fishery, and species, and estimated the significance of the 'impacts' of bycatch in passive gear on all cetacean species and subspecies or geographically defined populations. A global review of pinniped bycatch in 1991 concluded that incidental mortality in passive gear had contributed to declines of several species and populations. Here we update the information on cetacean gillnet bycatch, assess bycatch data on marine mammals other than cetaceans (i.e. pinnipeds, sirenians, and 2 other species), determine where important data gaps exist, and identify species and populations known or likely to be at high risk from bycatch in gillnets. We found that at least 75 % of odontocete species, 64 % of mysticetes, 66 % of pinnipeds, and all sirenians and marine mustelids have been recorded as gillnet bycatch over the past 20-plus years. Cetacean bycatch information in some areas has improved, facilitating our ability to identify species and populations at high risk, although major gaps remain. Understanding of the scale of pinniped and sirenian bycatch has also improved, but this bycatch remains poorly documented, especially at the population level. This study reveals how little is known about marine mammal bycatch in gillnets in much of the world. Even as other significant threats to marine mammals have become better documented and understood, bycatch remains a critical issue demanding urgent attention if there is to be any hope of preventing further losses of marine mammal diversity and abundance, and of protecting, or restoring, ecological health.

KEY WORDS: Bycatch · Entanglement · Gillnets · Marine mammals

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INTRODUCTION

Bycatch (incidental mortality and injury in fishing gear; see 'Materials and methods' for a more exact definition) has been increasingly recognized since the 1970s as a factor limiting or reducing marine mammal populations (Mitchell 1975, Hofman 1995, Read 2005, 2008). A benchmark for this recognition was the 1990 Symposium and Workshop on the Mortality of Cetaceans in Passive Fishing Nets and Traps

organized and convened by the Scientific Committee of the International Whaling Commission (IWC) (Perin et al. 1994). The published proceedings of that event included a global summary of fishery and bycatch data by region, fishery, and species, as well as an experts' evaluation of the 'impacts' of bycatch on many cetacean species and geographically defined populations (IWC 1994). The workshop report contained a series of recommendations related to bycatch documentation, mitigation, and monitor-

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ing. Six species or populations were highlighted as urgently needing action to reduce unsustainable bycatch: the Yangtze River dolphin or baiji *Lipotes vexillifer*, the Gulf of California porpoise or vaquita *Phocoena sinus*, coastal populations of humpback dolphins *Sousa* sp. and bottlenose dolphins *Tursiops* sp. in KwaZulu-Natal (South Africa), striped dolphins *Stenella coeruleoalba* in the Mediterranean Sea, and harbor porpoises *Phocoena phocoena* in the western North Atlantic. Three other populations were 'of particular concern' because of large known bycatch levels thought to be unsustainable: dusky dolphins *Lagenorhynchus obscurus* in the eastern South Pacific (specifically Peru), northern right whale dolphins *Lissodelphis borealis* in the central North Pacific, and sperm whales *Physeter macrocephalus* in the Mediterranean Sea.

In a separate effort, Woodley & Lavigne (1991) reviewed the literature for information on bycatch of pinnipeds and concluded that incidental mortality in passive gear had contributed to declines in populations of northern fur seals *Callorhinus ursinus* and harbor seals *Phoca vitulina* in the North Pacific and harp seals *Pagophilus groenlandica* in the Barents Sea. They also believed that mortality in commercial trawl fisheries was at least partly responsible for a decline in Steller sea lions *Eumetopias jubatus* and that bycatch had had 'detrimental impacts' on New Zealand sea lions *Phocarctos hookeri*, harbor seals *Phoca vitulina* off Newfoundland and Alaska, gray seals *Halichoerus grypus* in the eastern Baltic Sea, and endangered Mediterranean and Hawaiian monk seals *Monachus schauinslandi* and *M. monachus*, respectively.

Over the 20-plus years since 1990 much has changed. One of the cetacean species singled out in 1990 as being in great peril, the baiji, is now probably extinct (Turvey et al. 2007). The vaquita has continued to decline as a result of unsustainable bycatch in fishing gear (Rojas-Bracho et al. 2006, Jaramillo-Legorreta et al. 2007); it is now widely regarded as the world's most endangered cetacean species. Dusky dolphins have continued to be killed in Peru, and the subspecies there (*Lagenorhynchus obscurus posidonia*) may still be declining as a result, despite a series of legislative measures intended to reduce mortality from the deliberate targeting of cetaceans (Van Waerebeek et al. 2002, Mangel et al. 2010). Similarly, humpback dolphins and bottlenose dolphins have continued to be subjected to incidental mortality in anti-shark nets off KwaZulu-Natal (Peddemors et al. 1997, Peddemors 1998, Best 2007), with no clear assessment since the late 1980s/early 1990s

of the potential population-level impacts (Ross et al. 1989, Cockcroft 1990, Cockcroft et al. 1991, 1992). Finally, sperm whales *Physeter macrocephalus* in the Mediterranean Sea are thought to number only in the 100s, and they are still dying in drift nets (largely illegal since 2002 when the European Union imposed a total ban on driftnetting by member states); a major difference now is that the evidence for demographic isolation of Mediterranean sperm whales is much stronger than it was in 1990 (Notarbartolo di Sciara et al. 2006, Engelhaupt et al. 2009).

At least 2 of the cetacean populations highlighted in 1990 would probably not be ranked as being of such high concern today, at a global scale, as they were then. The United Nations ban on the use of large-scale, high-seas driftnets, which took effect at the end of 1992 (Northridge & Hofman 1999), greatly reduced the driftnet mortality of northern right whale dolphins. Although gillnetting of billfish, sharks, squid, and tuna inside the exclusive economic zones (EEZs) of some North Pacific countries probably continue to kill 100s of these dolphins each year, the total number of living right whale dolphins remains fairly high: there were estimated to be 10 000s to 100 000s in the central North Pacific in the early 1990s (Buckland et al. 1993) and about 8000 in the United States EEZ in 2005 to 2008 (Carretta et al. 2011). Given the ongoing driftnet ban on the high seas and these relatively high estimates of abundance, the need for conservation measures directed at northern right whale dolphins seems less urgent now than it did 2 decades ago.

Further, harbor porpoises have been found to be much more abundant in the western North Atlantic than was assumed in 1990, when the 'best available estimates' ranged between 8000 and 15 300 (northeastern USA, Bay of Fundy, and southwestern Nova Scotia region; IWC 1994, p. 31) compared with a 2006 estimate of 89 054 (coefficient of variation, CV = 0.47) (Gulf of Maine/Bay of Fundy stock) (Waring et al. 2011). Annual porpoise bycatch in gillnets and other passive gear in this region were estimated at 300 to 800 in 1990 (IWC 1994, p. 25) compared with an estimate of total annual human-caused mortality in 2004 to 2008 of 928+ (CV = 0.16) in all United States and Canadian fisheries in the Gulf of Maine and Bay of Fundy (Waring et al. 2011). Although this high number of annual porpoise deaths is cause for ongoing concern, the situation appears less grave than it did in 1990 in terms of sustainability (Orphanides & Palka 2013, this Theme Section, Read 2013, this Theme Section). The situation for striped dolphins in the Mediterranean Sea is broadly similar

to that of harbor porpoises in the western North Atlantic, with the caveat that besides continuing to sustain considerable bycatch, they have been strongly affected since 1990 by a series of die-offs from disease (Aguilar & Gaspari 2012). Although 1000s of striped dolphins are still killed in the Mediterranean each year in drift nets (e.g. Tudela et al. 2005), they remain the most abundant cetaceans in the region, numbering at least 10 000 (Aguilar & Gaspari 2012).

In a recent authoritative global review of pinniped conservation problems (Kovacs et al. 2012), bycatch was identified as a primary threat to the Critically Endangered Saimaa ringed seal *Pusa hispida saimensis* and as an 'acute threat' to 3 Endangered taxa—the Australian sea lion *Neophoca cinerea*, the Caspian seal *Phoca caspica*, and the Ladoga ringed seal *Pusa hispida ladogensis*. Although the gears involved were not specified in all cases, we know that the threat to these 4 taxa comes principally from gillnets. Kovacs et al. (2012) also acknowledged that even though the absolute level of gillnet bycatch may be relatively low in the case of the 2 Critically Endangered monk seals, 'any human-caused mortality (of those 2 species) is a concern.'

In general, it is clear that despite the actions taken since 1990 by international, regional, and national regulatory bodies to limit and reduce bycatch, it is still a potent global threat to marine mammals. As summarized above, the problems recognized in 1990 continue to fester. Now though, as a result of greatly expanded research and monitoring, new problem species, populations, fisheries, and regions are recognized. Even as other significant threats to marine mammal populations have become better documented and understood over the past 2 decades—underwater noise, ship strikes, reductions in prey populations, toxic algal blooms, epizootic disease, and various environmental changes related to global climate change—bycatch has retained its prominence as a critical issue demanding urgent attention if there is to be any hope of preventing further losses of marine mammal diversity and abundance and protecting (or restoring) ecological health.

Three particular aspects of the bycatch problem that were known to exist in 1990 have become much better understood and are now more widely acknowledged. These are: (1) the large-scale mortality of marine mammals in other types of fishing gear besides gillnets (e.g. trawls, purse seines, fish traps, longlines) (Read et al. 2006); (2) the large-scale but poorly documented mortality of marine mammals in non-industrial fisheries, i.e. in what are usually referred to as small-scale artisanal fisheries, espe-

cially in developing countries (Moore et al. 2010); and (3) what Read (2008) described as a 'transition from bycatch to market value,' that is, animals that were formerly caught only incidentally and were discarded now have market (or household) value and thus have become part of the targeted catch.

This present paper is limited to 4 main objectives, as follows: (1) to update the information summarized in the 1990 workshop report on cetacean bycatch (IWC 1994); (2) to update bycatch data on marine mammals other than cetaceans (i.e. pinnipeds, sireni-ans, and 2 otter species); (3) to determine where important temporal, spatial, or taxonomic data gaps exist; and (4) to identify species and populations known or likely to be at greatest risk from bycatch in gillnets.

MATERIALS AND METHODS

Study area

The project's geographical scope encompassed the global distribution of marine mammals, customarily defined to include cetaceans, pinnipeds, and sireni-ans living partly or entirely in freshwater systems (e.g. Asian and South American rivers, Lake Baikal in Russia) and the 2 otter species that live exclusively in marine environments. All species and areas were of equal interest, although, as will be evident, our data and results were strongly biased toward areas where active research and monitoring has taken place since 1990.

Definitions

In simplest terms, 'bycatch' refers to animals that become hooked, trapped, or entangled in fishing gear deployed with the intention of catching something else, i.e. the catching is inadvertent or accidental. However, it can be useful to distinguish between unintentional catch that is discarded (bycatch) and unintentional catch that is retained for consumption or sale (non-target catch) (Hall 1996, Read 2008). In most of the literature reviewed for this study, such a distinction was not made, and therefore we were able to do little more than flag it and accept that our compilation of bycatch data represents a mixture of both discarded and retained unintentional catches. It is also important to recognize that there is a large 'gray area' in some instances, where the demarcation between intentional and unintentional catch is

blurred. There is no better example than Central Peru, where a major large-mesh driftnet fishery targeting both cetaceans (mainly dusky dolphins) and pelagic fish and elasmobranchs has operated since the 1980s (Read et al. 1988, Van Waerebeek & Reyes 1994a,b). This 'directed' gillnet fishery accounted (and may still account) for a high proportion of the total landings of dusky dolphins and common dolphins *Delphinus* spp. in Peru, but partitioning catch estimates (based largely on observations at landing sites, market surveys, and data on fishing effort) between intentional and unintentional is problematic, at best.

Another aspect of bycatch that must be considered is what we call 'cryptic' bycatch, i.e. the animals that become entangled in fishing gear and either swim away injured, sometimes with gear still attached, and die even though they are not 'caught' or accounted for in bycatch statistics. Such events are an important component of the bycatch of large whales, but small cetaceans, pinnipeds, and sirenians also sometimes die in nets and drop out during haul-back, or escape with serious injuries. It is also worth remembering that bycatch occurs not only when gear is being actively fished, but also when it has been lost or abandoned, resulting in what is referred to as 'ghost fishing.'

Efforts have been made in both the United Nations Fisheries and Agriculture Organization (FAO) and the IWC to standardize terminology for fishing gear and practices. Here we adopt the FAO definitions, as used by the IWC Secretariat for compiling and coding cetacean bycatch data, such that 'gillnets' include: set gillnets (anchored), fixed gillnets (on stakes), driftnets, trammel nets, and various unspecified gill and 'entangling' nets. We also include, for the purposes of this paper, shark control nets and large-mesh predator exclusion nets associated with aquaculture facilities. An interesting variation of gillnetting occurs in southern Brazil, where a high proportion of the coastal gillnet vessels search for schools of bluefish *Pomatomus saltatrix* and 'run the net around the school (Secchi et al. 1997, p. 655).' Although in that sense the net is deployed like a purse seine, the bottom of this 'run-around' net is not pursed and therefore it functions as an actively fished gillnet. Similar use of gillnets occurs elsewhere, such as in the fishery for large croakers (Gulf corvina *Cynoscion othonopterus*) in the northern Gulf of California, Mexico, where this fishing method, however, does not appear to represent a bycatch threat to the Critically Endangered vaquita (Rojas-Bracho et al. 2006).

Species list

For taxonomy and nomenclature, we relied on the list of marine mammals maintained (and updated online) by the Society for Marine Mammalogy's Committee on Taxonomy (2012). This included, as of October 2012, 86 extant species of cetaceans, 32 pinnipeds, 4 sirenians, plus the 2 obligate marine otters (sea otter *Enhydra lutris* and marine otter *Lontra felina*). Many of these species have very extensive ranges, exhibiting considerable subspecies and population structure. For example, 20 cetacean species are subdivided into a total of 52 subspecies, and a total of 22 subspecies are recognized within 9 species of pinnipeds (Committee on Taxonomy 2012). In addition, 100s of geographically separate populations or stocks of marine mammals are recognized by treaty organizations (e.g. IWC), regional management bodies (e.g. North Atlantic Marine Mammal Commission, NAMMCO), and national agencies (e.g. US National Marine Fisheries Service and US Fish and Wildlife Service). In the USA alone, 28 stocks of common bottlenose dolphins *Tursiops truncatus* (Waring et al. 2011, Carretta et al. 2011) are currently subject to separate assessment and management under the Marine Mammal Protection Act. Also, NAMMCO has assessed and offered advice on 17 'aggregations' of narwhals *Monodon monoceros* and 25 of belugas *Delphinapterus leucas* in the North Atlantic and adjacent waters (NAMMCO 2000), while the IWC has identified no fewer than 9 additional beluga stocks elsewhere in that species' circumpolar range (IWC 2000). Ideally, a study such as the present one would be framed around a complete array of 'units to conserve' for all marine mammal species (Taylor 2005), but that ideal is far beyond our reach at present. Under the circumstances, we took a pragmatic approach similar to that used in the 1990 workshop report (IWC 1994), breaking down the species and subspecies into regional- or national-level units, often according to the availability of bycatch data.

Sources of data on abundance (population size)

For an initial baseline of abundance data, we used the most recently available documentation for the IUCN Red List of Threatened Species (<http://www.iucnredlist.org/>). All or nearly all of the species and many of the subspecies on the Society for Marine Mammalogy's list are included in the Red List documentation. However, that documentation is uneven

in a number of respects, and therefore we made an effort to supplement, revise, and update the data by drawing on the literature (both published and 'gray') and by communicating directly with expert informants.

Sources of information and data on bycatch

To identify and obtain much of the primary literature, we used internet search engines (e.g. Google Scholar) and online university libraries, with keywords such as 'bycatch,' 'entanglement,' 'incidental catch,' 'catch,' marine mammals (e.g. 'pinniped'), fishing gear types (e.g. 'driftnet'), and species (e.g. 'short-beaked common dolphin' and '*Delphinus delphis*') in various combinations. We also consulted extensively with regional and local experts on marine mammals and fishery bycatch, not only to identify and obtain relevant documents, but also to gain insights on information gaps and to verify or clarify provisional findings. Although we would have preferred to limit our search to the primary (peer-reviewed) literature, we recognized that so-called gray literature is often a major source of credible bycatch information and data. Therefore, we included in our search government reports (e.g. US Department of Commerce NOAA/NMFS Stock Assessment Reports), reports of multilateral or international bodies (e.g. IWC, NAMMCO, Convention on Migratory Species), reports published by non-governmental organizations (e.g. World Wildlife Fund, International Fund for Animal Welfare, Whale & Dolphin Conservation Society), and abstracts of conference proceedings (e.g. Society for Marine Mammalogy, European Cetacean Society, Latin American Society of Specialists in Aquatic Mammals). These sources were used cautiously in view of the tendency for facts and figures reported (for example, in an abstract 'published' in a conference proceedings document) to differ from those given in a journal paper that is eventually published on the same study. At the same time, however, it was recognized that much of the gray literature is subjected to extensive peer review before public release, such that, in some instances, it is at least as reliable as the primary literature.

Structure and composition of database

In several spreadsheets (Excel) we recorded the reported bycatch of all marine mammals in all types

of gear and fisheries, worldwide, 1990 to 2011. For each species, subspecies, and subpopulation, we entered the most recent abundance estimate available and the reported or estimated bycatch by gear type, location (region, country, port), and year or period of years. We also noted in every case how the bycatch data had been obtained by the reporting source—e.g. numbers reported by onboard observers, in fishing vessel logbooks, or from interviews with fishermen; numbers observed at port landings, markets, or waste disposal sites; numbers observed stranded (or in some cases floating dead or injured at sea) and known or inferred to have been bycaught (from gear on the body or injuries consistent with fishing gear interaction). All numerical values were coded to indicate whether they represented actual counts (of observed individual animals or carcasses) or estimates (extrapolations from observations). When available from the source, we recorded the target species of the fishery in which the bycatch occurred.

As mentioned earlier, a problem that applies particularly to data on bycatch of large whales is that a high proportion of entangled animals escape, either by their own efforts or occasionally with the help of 'disentanglement' teams; in other words, many entanglements are non-lethal, at least initially (Knowlton & Kraus 2001, Knowlton et al. 2008, Meÿer et al. 2011). It is generally agreed that determinations of how serious an injury is (i.e. how likely it is that the injury will prove lethal) should be made on a case-by-case basis (Andersen et al. 2008). In some instances, the data provided in the source have been pre-screened by experts, and thus can be taken at face value. For example, in the US Stock Assessment Reports, events (or 'incidents'; Meÿer et al. 2011) involving deaths and 'serious' injuries are reported as such, with an indication of whether entanglement was judged to be the 'primary' cause as well as a description of the nature of the evidence (e.g. gear on the body, characteristic wounds). This makes it possible to report a lower bound on the bycatch (deaths and serious injuries combined) by species/stock and by year, but such compilations take no account of the undetected, unreported (i.e. cryptic) component of bycatch. In other words, there is no clear way of actually estimating annual removals due to entanglement by species/stock in the absence of a systematic sampling program. In this study, we have tried to sort and annotate the large pool of whale bycatch data in a way that recognizes the underlying uncertainties, allowing us to at least qualify our conclusions appropriately.

Data management and analysis

Because the focus of this study was gillnet bycatch (as defined above), we segregated the data so that an analysis similar to that presented in the 1990 workshop report (IWC 1994) could be carried out. Although the format of the 1990 report may not have been optimal, we chose to organize our data in a way that would facilitate comparisons with bycatch figures from that study as an historical benchmark. The bycatch data were sorted by species and by year and then assigned to geographical strata corresponding, to the extent possible, to those used previously (IWC 1994, their Table 1). In only a very few cases did we have a complete time series (1990 to 2011) of annual bycatch numbers for a species, subspecies, or population, or for a particular geographical area. There was great variability not only in the completeness of the data, but also in their nature and quality. In many instances, there was no way to judge how close the number of bycaught animals reported in a given document might be to the true number taken in that fishery or area that year. In the best cases, quantitative estimates with measures of uncertainty were provided, and the authors offered critical commentary on reliability and completeness. Much more often, however, the bycatch counts or estimates could only be interpreted as lower bounds because sampling was partial or the data were collected opportunistically. The difficulty we encountered trying to standardize and summarize the numerical catch data was not unexpected. In fact, it was consistent with that encountered at the 1990 workshop, where the vast majority of values for 'number killed per annum' were imprecise, e.g. some, > a rounded figure, low 10s, 1000s, or <1 (IWC 1994, their Table 1). Instead of attempting to generate a single accurate and representative estimate of the annual bycatch in every case, we reported the range of numbers given by our sources for the entire period from 1990 to 2011.

The basic approach for generating entries in the 1990 to 2011 columns of our summary catch tables (see Tables 2 to 5) was as follows:

- When data were available for >1 yr, we reported the range in annual counts or estimates for the years covered. For example, for the short-beaked common dolphin off the United States west coast, between 26 and 191 dolphins were estimated to be taken annually from 1997 to 2006.
- When data were available for only 1 yr, that number was reported along with the year.
- When bycatch was reported as a single number spanning >1 yr (e.g. 10 animals taken between 1990

and 1999, inclusive), we reported the number and the span of years.

- Given the inherent incompleteness and uncertainties associated with bycatch data, estimates based on a sample of direct observations are generally more credible than simple counts (total dead animals observed). In other words, we consider it more likely that simple reported counts be biased low than that estimates extrapolated from such counts will be biased high. In Tables 2 to 5, we reported both counts and estimates when they applied to different years, but if both a count and an estimate were available for a given year, we reported only the count in our table.
- It was occasionally necessary to present values as upper or lower bounds only, i.e. as > or < a number, or to follow IWC (1994) by using terms such as some or low 10s, etc.

The data given in the illustrative tables presented here were selected from the larger database (see the supplement at www.int-res.com/articles/suppl/n020p071_supp.pdf), with the intention of making meaningful then-and-now comparisons, at least for cetaceans and pinnipeds, using as baselines the 1990 IWC workshop report (1994, their Table 1) and Woodley & Lavigne (1991), respectively. We selected information for presentation in the tables with the goal of providing an overview of species and areas that are both data rich and data poor. It is important to emphasize that the information in all of our tables is *as reported* in the literature, and therefore a missing dimension is the expert opinion that formed the basis for many of the entries in IWC (1994, their Table 1). The known incompleteness of reporting throughout much of the world and the differences in methodology between the previous overviews and ours make almost any attempt at a then-and-now comparison problematic.

RESULTS

The database was compiled from >900 published sources and a few 'personal communications.' Around 570 of the sources contained information on gillnet bycatch. Numerical data on gillnet bycatch levels or rates were available from 90 countries or overseas territories. Gillnet bycatch included odontocetes in at least 73 countries, mysticetes in at least 28, pinnipeds in 25, sirenians in 32, and mustelids in 3 (Table 1). It is important to emphasize that Table 1 reflects only what we could find on gillnet bycatch in the literature, supplemented by unpublished information from colleagues in a few instances. Unques-

tionably, this table under-represents the true situation in that many more countries than indicated have probably experienced gillnet bycatch of a given taxonomic group even though such bycatch was undocumented or unreported in the literature that we examined.

There were relatively few complete time series of *annual* counts or estimates of gillnet bycatch for an entire species, subspecies, or lower unit (e.g. subpopulations or stocks) over its full geographic range. Frequently, the bycatch data, whether in the form of an estimate, a simple body count, or a mere statement that bycatch occurs, were presented in reference to a specific area or fishery rather than to a population of animals.

Odontocete cetaceans

Bycatch in gillnets continues to affect many odontocete species; 61 of 74 recognized species (82%) have reportedly been bycaught in some kind of fishing gear somewhere in their range since 1990, and 56 species (75%) have been bycaught in gillnets. Although, in many instances, it appears that bycatch counts or estimates have increased since 1990 (Table 2), we emphasize that this does not necessarily mean the actual scale of the bycatch has increased. In many instances it reflects, instead, changes in monitoring and reporting effort. Sri Lanka is one of the few countries with very high estimates of cetacean bycatch in the late 1980s and early 1990s, but very little new quantitative bycatch data since then (see 'Discussion'). In contrast, documentation of cetacean bycatch continued through the early 2000s in Peru, where very high bycatch levels had been documented in the 1980s and early 1990s and continue unabated (again, see 'Discussion'). We found few examples of reliable data on trends in gillnet bycatch rates (Table 2). Although fatal entanglements of odontocetes in aquaculture anti-predator nets appear to be infrequent, dolphin deaths in such nets have been reported from salmon and tuna facilities in Australia and Chile (Kemper et al. 2003).

Numbers of individuals killed in gillnets tend to be greatest for species that are widely distributed in coastal and shelf waters. Common dolphins and striped dolphins, for example, have continued to be taken in large numbers globally despite the fact that large-scale driftnet fishing on the high seas has been illegal since 1993, eliminating one source of very large bycatches of northern right whale dolphins and common dolphins. Although the conservation signif-

icance of the large ongoing bycatches of common and striped dolphins is not entirely clear, there is reason for concern in some areas, certainly in Peru, Ecuador, and the Mediterranean, if not also in parts of the European Atlantic. With greatly improved bycatch monitoring, reported annual bycatches of these dolphins have been in the 1000s off western Europe. In the 1990s (post-1994) an illegal Spanish driftnet fleet for swordfish *Xiphias gladius* and sunfish *Mola mola* took 100s of common and striped dolphins in the western Mediterranean each year, and additional unknown (but probably large) numbers were taken by Italian and Moroccan driftnet vessels operating illegally in the region at the time (Silvani et al. 1999). Surface driftnet fleets from Ireland, France, and the UK targeting albacore tuna *Thunnus alalunga* in the Bay of Biscay–Celtic Sea region killed an estimated 11 723 (7670 to 15 776) common dolphins and 12 635 (10 009 to 15 261) striped dolphins from 1990 to 2000 (Rogan & Mackey 2007). Although those albacore fisheries had closed by 2002 (Rogan & Mackey 2007), the large Moroccan driftnet fleet continued to operate in the Alborán Sea (southwestern Mediterranean) and in and around the Strait of Gibraltar, causing an estimated bycatch over a 12 mo period, based on onboard observer and fishing effort data from 2002 to 2003, of 3110 to 4184 and 11 589 to 15 127 dolphins (common and striped combined) in the 2 regions, respectively (Tudela et al. 2005). Driftnets were not the only sources of bycatch mortality for the common and striped dolphin populations: many 100s were also being taken (and continue to be taken) annually in set gillnets and trammel nets as well as trawl nets (e.g. Tregenza et al. 1997, Fernández-Contreras et al. 2010). In the South Pacific, the average estimated annual gillnet bycatch of long-beaked common dolphins by vessels from a single Peruvian port (Salaverry) from 2002 to 2007 was 973 (541 to 1550) (Mangel et al. 2010). Salaverry was estimated to host only about 2% of the total Peruvian gillnet fleet at the time. In fact, Mangel et al. (2010) speculated that the total annual mortality of small cetaceans in the Peruvian artisanal fishery during the first decade of the 21st century could have been as high as, or even higher than, the estimated 15 000 to 20 000 in the early 1990s (Van Waerebeek & Reyes 1994b). A similar situation exists in Ecuador, where a very large artisanal gillnetting fleet has continued to operate, but with only limited bycatch monitoring (Félix & Samaniego 1994, Félix et al. 2007).

Similarly, very large numbers of harbor porpoises continue to be taken in gill and trammel nets in the North Atlantic and its adjoining seas, even though

Table 1. Bycatch in gillnets from 1990 to 2011 by country and/or territory. X means that we have at least 1 confirmed record of gillnet bycatch. Such bycatch almost certainly has occurred in many more countries, and for listed countries involved more taxa than shown here

	Odonto- cetes	Mysti- cetes	Pinni- peds	Sirenians	Muste- lids		Odonto- cetes	Mysti- cetes	Pinni- peds	Sirenians	Muste- lids
Argentina	X					Malaysia	X				X
Australia	X	X	X	X		Mauritania	X				X
Bangladesh	X					Mayotte	X				X
Belgium	X		X			Mexico	X	X			X
Belize				X		Montenegro	X				
Bolivia	X					Morocco	X	X			
Brazil	X	X	X	X		Mozambique	X				X
Bulgaria	X					Myanmar	X				X
Cambodia	X			X		New Zealand	X	X	X		
Cameroon				X		Nigeria					X
Canada	X	X	X			Norway	X		X		
Chile	X	X				Oman	X	X			
China	X	X				Peru	X	X	X		X
Colombia	X	X	X	X		Philippines	X				
Congo	X					Poland	X		X		
Croatia	X					Portugal	X				
Dagestan			X			Puerto Rico	X				X
Denmark	X		X			Rep. of Congo					X
Ecuador	X	X				Romania	X				
Faroe Islands	X					Russia	X	X	X		
Finland			X			Sierra Leone	X				X
France	X	X	X			Singapore					X
French Guiana				X		Slovenia	X				
Gabon				X		South Africa	X	X	X		
Georgia	X					South Korea	X	X			
Germany	X					Spain	X				
Ghana	X					Sri Lanka	X				X
Greece	X		X			Sweden	X		X		
Greenland	X	X				Taiwan	X				
Guinea				X		Tanzania	X	X			X
Guinea-Bissau				X		Thailand	X				X
Hong Kong	X					The Netherlands	X				
Iceland	X	X	X			Togo		X			
India	X			X		Tunisia	X				
Indonesia	X	X				Turkey	X		X		
Iran	X		X			Turkmenistan			X		
Ireland	X	X	X			Ukraine	X				
Israel	X	X				Union of the Comoros					X
Italy	X	X				United Arabian Emirates					X
Japan	X	X	X	X	X	United Kingdom	X	X			
Kazakhstan			X			USA	X	X	X	X	X
Kenya	X			X		Uruguay	X				
Laos	X					Venezuela	X				X
Liberia				X		Vietnam	X				
Lithuania	X										
Madagascar	X	X									

the collapse and closure of many groundfish fisheries (e.g. for Atlantic cod *Gadus morhua*) beginning in the early 1990s, together with implementation of season or area closures and mandatory pinger programs in the 1990s and first decade of the 21st century, substantially reduced the levels of porpoise bycatch in some areas. In a thorough review, Stenson (2003)

summarized bycatch estimates in all areas (available through about 2002), ranging as high as 2100 (CV = 0.18) in the New England sink gillnet fishery in 1994; 572 (CV = 0.35) in the United States 'mid-Atlantic' coastal gillnet fishery in 1997; 474 (SE = 224) in Canada's sink gillnet fishery in the Bay of Fundy in 1993; >2000 in various gillnet fisheries in Newfoundland in

Table 2. Illustrative examples of reported odontocete bycatch mortality in gillnets before 1990 (from IWC 1994) and from 1990 to 2010 (our database; see 'Results' and Table S1 in the supplement at www.int-res.com/articles/suppl/n020p071_supp.pdf). Pre-1990 numbers are annual estimates determined by 1990 International Whaling Commission (IWC) workshop participants. Numbers for 1990 to 2010 are generally not annual, but rather counts or estimates (as given in the source documents) for 1 yr (single number), totals over a range of years (^a), or a range of annual numbers over a range of years (^b; in some instances with a count for the low end and an estimate for the high end; thus, a number and dash appear in the Count column and a number with no punctuation in the Estimate column). Source numbers refer to the 'Literature Cited' in the supplement. Note that numbers are as reported in the literature and, therefore, for most species and areas, they are negatively biased to an unknown but often probably large degree. NA: not applicable; not addressed by the 1990 workshop. Unk.: unknown; no information available. FMA: Franciscana Management Area

Species	Location	Pre-1990	1990–2010		Years/Notes	Sources
			Count	Estimate		
Delphinidae						
<i>Delphinus delphis</i>	Australia	>1000	1–15 ^b		1990–2009	25, 26, 28, 103, 215, 218, 228, 230, 232, 288, 420, 425, 426, 429, 430, 538
	Ecuador	NA	1118		1993	198
	Northwest Atlantic	211–422	11–893 ^b		1990–2009	72, 261, 401, 518, 520, 543–547, 549–551, 553, 554
	European Atlantic	Some	1–	2522 ^b	1990–2009	51, 86, 87, 131, 190, 227, 251, 260, 262, 263, 321, 323, 386–388, 390, 447, 456, 457, 459, 461, 470, 485, 486, 496, 497, 509, 511
	Strait of Gibraltar	NA	>10 000		2003; combined short-beaked common and striped dolphins	260, 516
<i>Delphinus delphis ponticus</i>	Black Sea	NA	1–297 ^b		1968–2007	3, 94, 96, 391, 414, 433
<i>Delphinus capensis</i>	Peru	<50	7–	1186 ^b	1991–2008	9, 344, 525, 530, 531
	South Africa	33	10–40 ^b		2001–2005	395–399
<i>Lagenodelphis hosei</i>	West Pacific, Indian Ocean, and Eastern Atlantic	Some	1–	31 ^b	1991–2005	18, 153, 172, 177, 188, 393, 540, 555
<i>Lagenorhynchus albirostris</i>	North Atlantic	Some	1–	15 ^b	1990–2007	205, 377, 378, 380, 381, 382
<i>Lagenorhynchus acutus</i>	North Atlantic	<5	1–	240 ^b	1990–2008; mostly western	72, 205, 251, 401, 461, 497, 503, 520, 541–545, 548–552, 554
<i>Lagenorhynchus obliquidens</i>	North Pacific	11 000	1–	4519 ^b	1990–2006	22, 23, 39, 68, 69, 123–125, 208, 255, 368, 369, 491, 498–501, 559
<i>Lagenorhynchus obscurus</i>	Peru	>1800	2–	1284 ^b	1990–2008	343, 345, 525, 530, 531
<i>Lagenorhynchus australis</i>	South America	Low 10s	Some		1994–1997	224, 325
<i>Lagenorhynchus cruciger</i>	All	NA	Unk.			
<i>Stenella attenuata</i>	Ghana	NA	1–14 ^b		1998–2004	177, 393
<i>Stenella frontalis</i>	Brazil	Some	<10 ^b		1990–2005	182, 183, 348, 422, 567
<i>Stenella longirostris</i>	Zanzibar	NA	1 to >50 ^b		1995–2008	15–17, 448, 449
	Southwest Pacific	>1000	5 ^a		1999–2009	65, 103, 216–218, 228, 232, 233
<i>Stenella clymene</i>	Ghana	NA	1–31 ^b		1998–2008	177, 393
<i>Stenella coeruleoalba</i>	Northeast Atlantic	Some	1–	1793 ^b	1990–2008	51, 87, 131, 190, 227, 251, 262, 263, 461, 470, 496
	Strait of Gibraltar	NA	>10 000		2003; combined short-beaked common and striped dolphins	516
	Mediterranean Sea	5000–10 000	1–	1800 ^b	1990–2008	2, 64, 102, 104, 132–144, 184–186, 192, 209, 210, 260, 261, 268, 269, 289, 321, 347, 357, 366, 407, 411, 481, 486, 517

(Table 2 continued on following pages)

Table 2 (continued)

Species	Location	Pre-1990	1990–2010		Years/Notes	Sources
			Count	Estimate		
<i>Tursiops truncatus</i>	US East Coast Mediterranean Sea	Some 110–455	1–	14–340 ^b 35 ^b	1990–2008 1991–2008	72, 401, 518, 520, 541–545, 551–553 2, 132–144, 185, 209, 260, 261, 289, 338, 407, 481
<i>Tursiops truncatus</i>	Southwest Pacific	>1700	10 ^a		1993–2007	27, 28, 103, 215, 216, 228, 232, 288, 425 429, 430
<i>Tursiops truncatus ponticus</i>	Black Sea	NA	1–	1500 ^b	1990–2009	1, 3, 94, 96, 223, 261, 391, 406, 414, 433, 507
<i>Tursiops aduncus</i>	Southeast Africa	NA	22–50 ^b		1995–2008	15–19, 292, 373, 395–399, 439, 440
<i>Cephalorhynchus commersonii</i>	South America	Some	1–	179 ^b	1993–2009	85, 224, 226, 270, 474, 478, 479, R. N. P. Goodall pers. comm. (2011)
<i>Cephalorhynchus eutropia</i>	All (Chile)	Some	116 ^a		1989–1991	106, 171, 400, 437, 444
<i>Cephalorhynchus heavisidii</i>	All (southwestern Africa)	Some	Unk.			
<i>Cephalorhynchus hectori</i>	All (New Zealand)	27–95	1–20 ^b		1990–2009	60, 130, 146–152, 191
<i>Cephalorhynchus hectori maui</i>	All (North Island, New Zealand)	NA	>10 ^a		2001–2003	146–148, 171
<i>Lissodelphis borealis</i>	Northwest Pacific US West Coast	19 000		9000–19 000 ^b 5–71 ^b	1990–1994 1991–2008	368–370, 505 68, 69, 122–124, 207
<i>Lissodelphis peronii</i>	Peru	>5	1 ^a		1990	445
<i>Feresa attenuata</i>	Sri Lanka	>170	50 ^a		1991–1992	172
<i>Globicephala melas</i>	Mediterranean Sea	50–100	1–	132 ^b	1986–2003	64, 131–144, 189
<i>Globicephala macrorhynchus</i>	Indian Ocean	>100	<1 ^b		–2008	292
<i>Grampus griseus</i>	Mediterranean Sea Zanzibar	30–100 NA	1– <20 ^a	79 ^b	1990–2003 2000–2006	132–144, 185, 261, 407, 411, 481, 517 17, 18, 440, 441
<i>Orcaella brevirostris</i>	All (Bangladesh, Mahakam River, Malampaya Sound, Mekong River, and Songkhla Lake)	Some	1–32 ^b		1990–2007	57, 58, 73, 75, 76, 178, 273, 303, 304, 346, 436, 492, 493, 495
<i>Orcaella heinsohni</i>	Australia	NA	<5 ^b		1993–2007	28, 228, 230, 232, 233, 245, 425, 426
<i>Orcinus orca</i>	All (global distribution)	Some	<1 ^b		1993–2004	33, 118, 189, 393, 498, 501
<i>Peponocephala electra</i>	All (circumtropical)	<10	1–73		1992–2008	172, 177, 188, 292, 348, 393
<i>Pseudorca crassidens</i>	Sri Lanka	>125	33		1991–1992	172
<i>Sousa teuszii</i>	West Africa	NA	Probable		2008	305, 556
<i>Sousa chinensis</i>	Zanzibar	NA	1–5 ^b		1995–2008	15–18, 439–441
<i>Sotalia fluviatilis</i>	All (Amazon River basin)	>90	<2 ^b		1996–2007	412, 422, 451
<i>Sotalia guianensis</i>	All (coastal marine in northern South America and Central America)	NA	3–	115 ^b	2003–2009	30, 56, 77, 98, 160, 165–167, 174, 182, 183, 193, 202, 204, 350, 359, 422, 423, 451, 567
<i>Steno bredanensis</i>	South Atlantic (Ghana, Brazil)	Some	1–6 ^b		1990–2010	166–168, 177, 183, 359, 393, 422, 560

Table 2 (continued)

Species	Location	Pre-1990	1990–2010		Years/Notes	Sources
			Count	Estimate		
Phocoenidae						
<i>Phocoena phocoena</i>	Northwest Atlantic	100s–1000s		237–2900 ^b	1990–2009	72, 97, 105, 205, 261, 311, 324, 401, 512–514, 518, 519, 541–554
	Norway/Barents Sea	100	26–	6900 ^b	Pre-1998–2008; 6900 is an annual estimate for 2006–2008	100, 236, 237, 383
<i>Phocoena phocoena</i>	European Atlantic (other than Norway)	Some	1–	1497 ^b	1990–2010	50, 190, 258, 266, 264, 282, 320, 321, 323, 364, 387–390, 446–448, 454, 458–460, 470, 481, 510
	North Sea	100–700		240–>8000 ^b	1990–2009	39, 40, 42–49, 173, 180, 185, 207, 247, 248, 266, 310–314, 449–451, 490, 536
<i>Phocoena phocoena relicta</i>	Black Sea	NA	6–	100s ^b	1990–2008	1, 3, 94–96, 223, 261, 391, 406, 414, 433, 506–508
<i>Neophocaena</i> spp.	All (northern Indian Ocean and northwestern Pacific)	Some	1–	2131.5 ^b	1990–2006	22, 23, 52, 153, 156, 272, 273, 280, 305, 420, 493, 494, 498–501, 561, 569
<i>Phocoena sinus</i>	All (northern Gulf of California)	30–40	2–	168	1990–2004	163, 164, 415, 416, 462, 533
<i>Phocoena dioptrica</i>	Argentina	Unk.	6		2006	478
<i>Phocoena spinipinnis</i>	Peru	>450	10–	>200	1990–2008	9, 343, 344, 444, 445, 525, 530, 531
<i>Phocoenoides dalli</i>	Northwest Pacific	741–4187		400–2500	1992–2008	39, 285, 296, 368–371, 498, 499, 501
Iniidae						
<i>Inia geoffrensis geoffrensis</i>	Amazon River	Some	26 ^a		1990–2004	165, 167, 515
<i>Inia boliviensis</i>	Amazon River, Bolivia	NA	Some		1998–1999	10
Pontoporiidae						
	Rio de Janeiro, Espirito Santo (FMA I)	NA	1–110 ^b		1990–2009	30, 107, 108, 163, 177, 182, 183, 199, 204, 472
	Santa Catarina to Sao Paulo (FMA II)	NA	1–	500 ^b	1990–2007	88, 89, 98, 158, 162, 165, 166, 167, 193, 404, 423, 424, 451, 464, 465, 472
	Rio Grande do Sul, Uruguay (FMA III)	90	1–	990 ^b	1990–2010	5, 30, 159, 160, 165–168, 204, 211, 291, 342, 350, 363, 402–404, 424, 425, 431, 451, 452, 471–473, 566
	Argentina (FMAIV)	>230		92–<2000 ^b	2001–2009	101, 179, 472, 474–476, 478, 479
Platanistidae	Brahmaputra River, India	NA	10–60 ^b		1993–2004	71, 346, 537
Monodontidae						
<i>Monodon monoceros</i>	All	NA	Unk.			
<i>Delphinapterus leucas</i>	Alaska	NA	<10		1990–2009	13, 254, 255
Kogiidae	All (global tropical and warm temperate)	Some	1–30 ^b		1990–1999	69, 112, 128, 152, 172, 177, 198, 234, 420, 422, 528, 540, 551, 567
Physeteridae						
<i>Physeter macrocephalus</i>	Mediterranean Sea	20–30		>100	1986–2000	184, 185, 312, 366, 408
Ziphiidae	All (global)	10s–100s	Some		1990–2009	39, 69, 110, 129, 132–145, 161, 172, 177, 185, 189, 376, 444, 445, 498–500, 519, 520, 530, 540

1992; 7366 in Danish and 818 (95% CI = 674 to 1233) in UK fisheries for various bottom- and groundfish in the North Sea in 1994 and 1995, respectively; 2200 (95% CI = 900 to 3500) in hake gillnet and tangle and wreck net fisheries in the Celtic Sea in 1993; and 209 (95% CI = 95 to 475) in UK gillnet and tangle net fisheries for elasmobranchs and crayfish west of Scotland in 1997. Those numbers (together with other data summarized by Stenson) suggest that the total annual bycatch of harbor porpoises in gillnets in the North Atlantic was >15000 in the 1990s. Since the publication of Stenson's review, estimates have become available from the St. Lawrence River and Gulf of St. Lawrence (2394, 95% CI = 1440 to 3348 in 2001: Lesage et al. 2006), Newfoundland (around 2200 in 2003: Benjamins et al. 2007), Iceland (1049, 95% CI = 505 to 1599 in 2003: Ólafsdóttir 2009), and Norway (6900 in coastal fisheries for anglerfish *Lophius piscatorius* and cod in 2006 to 2008: Bjørge et al. 2011).

As in the case of common and striped dolphins, the overall conservation significance of the ongoing large bycatch of harbor porpoises in the North Atlantic is not clear, but the implications of continued gillnet bycatch for at least 2 populations are a major concern. More than 40 harbor porpoises from the critically endangered Baltic Sea population were caught in Polish waters alone, in either surface driftnets for salmonids or bottom-set gillnets for cod, flounder, and pike-perch, between 1990 and 1999 (Skóra & Kuklik 2003). The estimated annual bycatch of harbor porpoises in German Baltic waters was 82 (presumably almost entirely in gillnets or other entangling gear) based on data collected between 1996 and 2002, leading Scheidat et al. (2008) to conclude that bycatch is a 'major threat' to porpoises throughout the western Baltic.

Bycatch, mainly in bottom-set gillnets for turbot *Psetta maotica*, spiny dogfish *Squalus acanthias*, and sturgeon *Acipenser* spp., continues to be regarded as 'the most serious threat' to the Endangered Black Sea harbor porpoise subspecies *Phocoena phocoena relicta* (Birkun & Frantzis 2008). The scale of this bycatch is thought to be at least in the 1000s annually, and it occurs in the territorial waters of all 6 riparian countries (Bulgaria, Georgia, Romania, Russia, Turkey, and Ukraine), largely in fisheries that are illegal, unreported, and/or unregulated (Birkun & Frantzis 2008). In Turkey, some of the equipment and facilities used to process cetacean carcasses prior to the 1983 hunting ban was still being used in the 1990s to produce oil from cetaceans, especially harbour porpoises, bycaught in bottom-set gillnets (Tonay & Öztürk 2012).

For many species of small odontocetes, some of which are of great conservation concern, the bycatch data presented here and in our database are misleading simply because no reliable quantitative documentation is available. This was true before 1990 and remains true today. For example, the 1990 IWC workshop report refers only to the fact that 'some' bycatch of Irrawaddy dolphins *Orcaella brevirostris* was known to occur in India and the northern Indian Ocean and that Australian snubfin dolphins *O. heinsohni* were killed to an uncertain extent in anti-shark nets off Queensland. Our post-1990 literature search revealed total documented catches of only a few individuals of both species per year. Yet since 1990, 5 very small subpopulations of *O. brevirostris* have been red listed as 'Critically Endangered' and the 2 species of *Orcaella* have been red listed as 'Vulnerable' (*O. brevirostris*) (Reeves et al. 2008a) and 'Near Threatened' (*O. heinsohni*) (Reeves et al. 2008b). In the Red List documentation for all of these subpopulations and both species, gillnet bycatch is identified as a major ongoing threat.

Similarly, there was virtually no numerical data on bycatch of endangered South Asian river dolphins *Platanista gangetica* in 1990, and that continues to be the case. As summarized in the Red List documentation (Smith & Braulik 2008):

Mortality in fishing gear, especially gillnets, is a severe problem for Ganges (South Asian river) dolphins throughout most of their range. They are particularly vulnerable because their preferred habitat is often in the same location as the fishing grounds. A specific problem in parts of India and Bangladesh is that, because dolphin oil is highly valued as a fish attractant, fishermen have a strong incentive to kill any animals found alive in their nets and even to set their nets strategically in the hope of capturing dolphins.

In spite of the concern,

Meaningful quantitative data on the magnitude of catches, either deliberate or incidental, are unavailable and unlikely to become available in the absence of a well-organized, adequately funded, and incorruptible fishery/wildlife management system (Smith & Braulik 2008).

Another group of small cetaceans for which there is concern about the impacts of gillnet bycatch is the genus *Cephalorhynchus*, which consists of 4 species, all of them coastal endemics. The endangered New Zealand species, Hector's dolphin *C. hectori*, was considered at high risk in 1990, mainly because of annual gillnet bycatch levels (27 to 95) described as 'maybe not sustainable' (IWC 1994). Even though the available estimated and reported bycatch statistics since 1990 (Table 2) could be interpreted as implying

that levels have declined, at least in part as a result of management efforts (protected area designation, use of pingers by some fishermen), this cannot be confirmed, and levels may still be unsustainable (Dawson & Slooten 2005, Slooten 2007). The Chilean dolphin *C. eutropia* is red listed as 'Near Threatened', with bycatch in artisanal gillnets (Reyes & Oporto 1994, Goodall et al. 1994, Bravo et al. 2010) and pinniped control nets set near salmon farms considered the principal threat (Reeves et al. 2008c). Commerson's dolphins *C. commersonii*, consisting of a southern South American subspecies *C. c. commersonii* and an Indian Ocean subspecies *C. c. kerguelenensis*, may be more widely distributed and more abundant than the other species of the genus, but substantial bycatch occurs in artisanal gill and trammel nets as well as trawls (Reeves et al. 2008d). In one small part of Commerson's dolphins' range in Santa Cruz Province, Argentina, gillnet mortality in the fishing season 1999 to 2000 was nearly 180 dolphins (Iñíguez et al. 2003). Unlike Hector's dolphins, very little is known about abundance of Chilean and Commerson's dolphins, and therefore it would be difficult to assess the actual degree to which they are threatened by gillnet bycatch even if reliable data on bycatch levels were available.

Another regional endemic, the franciscana *Pontoporia blainvillei* in Brazil, Uruguay, and Argentina, has long been recognized as a bycatch concern, and bycatch levels, almost entirely in coastal gillnets (although franciscanas are also killed in shrimp trawls), continue to be very high in absolute terms. At a rangewide workshop in 2000 (Ott et al. 2002), experts reviewed the bycatch estimates, which could total up to nearly 2600 franciscanas yr^{-1} (sum of maximum values for all areas in their Table 1), but certainly total at least many 100s per year (sum of minimum values in their Table 1). Since the early 2000s, important progress has been made toward obtaining abundance estimates for some of the affected franciscana stocks (e.g. Secchi et al. 2001, Crespo et al. 2010).

The vaquita is generally considered the cetacean most likely to become extinct unless extreme measures are taken quickly to eliminate the risk of bycatch. The 1990 IWC workshop report indicated that catches in passive gear had been 32 to 33 yr^{-1} in 1985 and 1990, based on 'direct counts' and that at least 7 more vaquitas had died in shrimp trawls since 1985 (IWC 1994). The first (and only) 'properly designed' study of vaquita bycatch took place between January 1993 and January 1995 using a combination of onboard observer and interview data

(Rojas-Bracho et al. 2006). The resulting estimate of 39 yr^{-1} continues to be used as the 'best' estimate (D'Agrosa et al. 1995, 2000) in spite of the considerable changes that have taken place in fishing effort and management.

Entanglement in gillnets and trammel nets is regarded as 'a serious direct threat' to a small (<100), Critically Endangered population of Indo-Pacific humpback dolphins *Sousa chinensis* in western Taiwan, even though the evidence is almost all circumstantial or indirect: 1000s of these nets overlap with the dolphins' habitat and >30% of photo-identified individuals bear scars or injuries 'most likely caused by interactions with fisheries' (Dungan et al. 2011). Similar concerns apply to other populations of humpback dolphins, finless porpoises *Neophocaena* spp., and Irrawaddy and Australian snubfin dolphins in Asia, Oceania, and Africa, where bycatch (and population) data are fragmentary, at best (Reeves et al. 1997, Jefferson 2004, Perrin et al. 2005, Reeves & Wang 2011, Wang & Reeves 2011). In some areas, such as Madagascar (Razafindrakoto et al. 2004), West Africa (Van Waerebeek et al. 2004), the Philippines (Dolar et al. 1994), Sri Lanka (Leatherwood & Reeves 1989), and Oman (Baldwin et al. 2004), bycatch data are confounded by the fact that small cetaceans are taken deliberately for food and those caught incidentally are often eaten.

The beaked whales (Ziphiidae) have attracted much attention in recent years because of their susceptibility to ill effects from exposure to naval sonar (e.g. Simmonds & Lopez-Jurado 1991, Frantzis 1998, Tyack et al. 2011). They are also vulnerable to gillnet entanglement, although in the data from 1990 onward reviewed here the numbers do not appear large (Table 2; Table S1) in the supplement). Of great interest is the apparently dramatic reduction in the bycatch rate of beaked whales in the California drift gillnet fishery after the introduction of pingers as a mitigation tool (Carretta et al. 2008, Carretta & Barlow 2011). During the first 6 yr of an observer program (1990 to 1995), 33 beaked whales were observed bycaught in 3303 fishing sets, whereas from 1996 through 2006, not a single bycatch of a beaked whale was observed in 4381 sets.

Mysticete cetaceans

We found records indicating that at least 13 of the 14 recognized mysticete species were bycaught between 1990 and 2011; of those, 9 species are known to have been taken in gillnets (Table 3,

Table 3. As in Table 2 but for illustrative mysticete bycatch. For all further details see Table 2 legend

Species	Location	Pre-1990	1990–2010 Count	Years/Notes	Sources
Balaenidae					
<i>Balaena mysticetus</i>	All (Arctic and sub-Arctic)	NA	Unk.		
<i>Eubalaena glacialis</i>	All (Northwest Atlantic)	<1	<4 ^b	1990–2006	72, 219, 275, 326, 544, 554
<i>Eubalaena japonica</i>	All (North Pacific)	<1	Unk.		
<i>Eubalaena australis</i>	Australia	NA	1, 3	1993, 1995	27, 426
	South Africa	<1	1	2000	352
	Brazil	NA	1, 6	2003, 2010	167, 427
Balaenopteridae					
<i>Balaenoptera physalus</i>	European Atlantic	NA	1	1992, 1995	131, 449
	Mediterranean Sea	<1	<1 ^b	1986–1999	185, 392
<i>Balaenoptera borealis</i>	All (North Atlantic, North Pacific, and Southern Hemisphere)	NA	Unk.		
<i>Balaenoptera edeni</i>	Brazil	<1	1	2005	193
	Oman	NA	1	2000, 2001	356
<i>Balaenoptera omurai</i>	All (southern Japan to Indonesia and Papua New Guinea)	NA	Unk.		
<i>Balaenoptera musculus</i>	All (global except Arctic)	NA	Unk.		
<i>Balaenoptera acutorostrata</i>	Chile	NA	1	2004	180
	Peru	NA	1	1991, 1993	385, 445, 529
<i>Balaenoptera acutorostrata</i>	Mediterranean Sea	<4	<1 ^b	1998–2004	450, 468, 516
<i>Balaenoptera acutorostrata</i>	Northwest Atlantic	10–20	1–10 ^b	1990–2009	66, 72, 205, 277, 278, 313, 315, 313, 315, 316, 318, 329, 331–333, 384, 520, 545, 551, 554, 555
<i>Balaenoptera acutorostrata scammoni</i>	South Korea	NA	303 ^a	1996–2008	20, 22, 24, 498–501
<i>Balaenoptera bonaerensis</i>	All (Antarctic)	NA	Unk.		
<i>Megaptera novaeangliae</i>	South America	<1	<5 ^b	1995–2005	8, 14, 166, 197, 421
	Northwest Atlantic	5–20	<3 ^b	1990–2009	72, 275, 277, 313–315, 328–333, 545, 547, 548, 551–553
	Arabian Sea	NA	<1	1990–2009	63, 354
	Zanzibar	NA	4 ^a	2002–2004	17, 292, 439
	South Africa	NA	<3 ^b	1994–2008	352, 398
	Australia	NA	<3 ^b	1992–2006	27, 103, 215, 216, 230, 232, 245, 256, 429
Eschrichtiidae					
<i>Eschrichtius robustus</i>	Northeast Pacific	Low 10s	<10 ^b	1990–2009	13, 33, 35, 59, 201, 255, 279, 518, 563
Neobalaenidae					
<i>Caperea marginata</i>	All (circumpolar in Southern Hemisphere)	<1	4 ^a	2002–2003	103, 147

Table S2). The numbers recorded for most species are small in relation to population sizes and geographic ranges. A major difference between the large mysticetes and the odontocetes in general is the degree to which mysticetes are prone to lethal entanglement in ropes and lines as well as net mesh. An important further consideration is that some mysticete populations (e.g. North Atlantic and North Pacific right whales, southern right whales in the

southeastern Pacific off Chile and Peru, humpback whales in the northern Arabian Sea) are small and endangered, and, for them, even small numbers of entanglements are potentially significant (see, for example, Minton et al. 2011).

Humpback whales, right whales, and minke whales become entangled in gillnets relatively often, at least in some areas, even though this is not always obvious from bycatch mortality statistics, per se. In a study of

61 humpback and right whale entanglements in fishing gear off eastern North America between 1993 and 2002, the gear type was determined in 36 cases (22 humpback, 14 right) (Johnson et al. 2005). Of those, 11 humpback and 2 right whale entanglements involved gillnets, i.e. 50 and 14%, respectively. The high rates of scarring on living whales confirm that entanglement occurs much more frequently than implied by the statistics on known bycatch mortality (Knowlton et al. 2008, Robbins 2009). Assignment of scars to particular gear types is often not possible, and therefore it is difficult to determine the relative frequency of entanglement in gillnets as opposed to entanglement in other gears. Gillnet entanglement of humpback whales has long been considered a serious problem in Ecuador, which is said to have the largest artisanal fishing fleet in the southeastern Pacific (Félix et al. 2011). Similar problems of humpback whale entanglement exist in other regions, e.g. Colombia (Flórez-González & Capella 2010) and the western Indian Ocean off Zanzibar (Amir et al. 2012).

In South Africa, entanglement of southern right whales in gillnets appears to be infrequent (Best et al. 2001), whereas entanglements of both right whales and humpback whales in large-mesh shark control nets off Kwazulu-Natal occur frequently, at different seasons (Meÿer et al. 2011). An active disentanglement program has existed since 1990, and this has reportedly reduced substantially the mortality of bycaught animals (Meÿer et al. 2011).

Minke whales are probably especially vulnerable to gillnet entanglement for several reasons, including their near-shore and shelf occurrence, their proclivity for preying on fish species that are also targeted by net fisheries, and their small size and consequently greater difficulty (compared to the larger mysticetes) of extricating themselves once caught. A thorough review of minke whale records for southern parts of the eastern North Atlantic found evidence of net entanglement in the Azores, Canary Islands, and Senegal, and the authors of the study (Van Waerebeek et al. 1999) concluded that the general problem of incidental mortality of minke whales has 'received little attention and both its true extent and the impact on populations remain unassessed.' It seems likely that gillnet entanglement of minke whales, as well as the mid-sized rorquals with coastal distributions such as Bryde's whales *Balaenoptera edeni/brydei* and Omura's whales *B. omurai*, occurs much more often than suggested by the available statistics. Also, in southern California in the 1980s, when coastal gillnetting was common (it has since been prohibited in California), gray whale *Eschrichtius robustus* entan-

glement was relatively frequent, with 61 events (20 dead whales, 41 alive) documented between 1981 and 1989 (Heyning & Lewis 1990).

The only country with good data for relatively large and regular bycatches of mysticetes in recent years is South Korea, where the total *reported* gillnet catch of minke whales was 303 between 1996 and 2008. The true catch was probably considerably higher, given the results of sampling and analyses of meat sold in Korean markets in the late 1990s and early 2000s (Baker et al. 2007). Of 214 investigated entanglements of minke whales in the Sea of Japan (East Sea) between 2004 and 2007, about 65, or 30%, of the whales were judged to have been caught in float lines from gillnets (Song et al. 2010). The concept of 'bycatch' in South Korea is confounded by the high commercial value of whale meat and the possibility that nets are sometimes deployed with intent to capture whales (MacMillan & Han 2011). Importantly, as well, the minke whales taken in Korean waters are part of an unusual autumn-breeding population, the Sea of Japan–Yellow Sea–East China Sea stock, commonly known as J-stock, which has been of concern for many years in view of historical removals by whaling, ongoing 'research whaling' by Japan, and the relatively large ongoing bycatches in Korea, Japan, and possibly China (Reilly et al. 2008).

Bycatches of mysticetes in Chinese waters likely occur more often than suggested by the available literature. In 1990 there were an estimated 10 000 drift-net vessels and 7000 set gillnet vessels operating in Chinese coastal waters (IWC 1994, p. 19). However, we were able to locate only 2 records of gillnet bycatch in China since 1990—a minke whale (misreported as a gray whale calf in Chinese media) in 2008 and an adult gray whale in 2011 (Zhu 2012).

Phocid seals

Fifteen of the 18 extant species of phocid seals were taken as bycatch between 1990 and 2011, and, of those, 14 were captured in gillnets (Table 4, Table S3).

The ringed seal subspecies *Pusa hispida saimensis*, endemic to Lake Saimaa in Finland, may number only a few hundred, and entanglement in nets, including gillnets, is considered the most serious threat to the population (Sipilä & Hyvärinen 1998, Sipilä 2003). The same may be true of the more numerous Lake Ladoga subspecies *P. h. ladogensis*. It was estimated in the early 1990s that 200 to 400 Ladoga seals from a total population of at least 5000

Table 4. As in Table 2 but for illustrative pinniped bycatch. For all further details see Table 2 legend

Species	Location	Pre-1990	1990–2010		Years/Notes	Sources
			Count	Estimate		
Otariidae						
<i>Arctocephalus pusillus</i>	Australia	Unk.	1–30 ^b		1990–2004	292, 417, 548
<i>Arctophoca gazella</i>	All (Antarctic)	Unk.	Unk.			
<i>Arctophoca tropicalis</i>	All (Subantarctic)	Unk.	Unk.			
<i>Arctophoca australis gracilis</i>	South America	Some	Some		1991–2002	342, 343
<i>Arctophoca australis forsteri</i>	New Zealand	Some	<1		1989–2004	288, 409, 466, 467
<i>Arctophoca galapagoensis</i>	All (Galapagos)	Unk.	Unk.			
<i>Arctophoca philippii</i>	All (Juan Fernández Islands and California to Gulf of California)	Unk.	Unk.			
<i>Callorhinus ursinus</i>	North Pacific Russia Alaska	100s–1000s	25– 2–54 ^b 1–49 ^b	5200 ^b	1977–1991 1992–2008 1990–1992	294, 306 39 255
<i>Zalophus californianus</i>	All (eastern North Pacific)	1000–4000		5–3534 ^b	1990–2010	68, 69, 122, 123, 25, 207
<i>Zalophus wollebaeki</i>	All (Galapagos)	Unk.	Unk.			
<i>Eumetopias jubatus</i>	Alaska	>700	5–	35 ^b	1991–1993	255, 491
<i>Neophoca cinerea</i>	All (Southwest Australia)	Unk.	1–	237 ^b	1990–2007	225, 251, 252, 291, 491
<i>Phocartos hookeri</i>	All (southern New Zealand)	Unk.	Unk.		Trawl only	
<i>Otaria byronia</i>	Peru and Brazil	Yes	Yes		1991–2003	342, 343
Odobenidae						
	All (circumpolar Arctic and subarctic)	Unk.	Unk.			
Phocidae						
<i>Erignathus barbatus barbatus</i>	Atlantic	Unk.	1–	16 ^b	1990–2009	394
<i>Erignathus barbatus nauticus</i>	Pacific	Unk.		<10 ^a	1992–1994	67, 491
<i>Phoca vitulina vitulina</i>	Northwest Atlantic Northeast Atlantic Baltic Sea	<50 10s–100s Unk.		93–1471 ^b 366 ^b 461	1990–2009 2001–2009 2001	72, 520, 541–554 169, 259, 260, 394 339, 340
<i>Phoca vitulina richardsi</i>	United States West Coast Alaska Northwest Pacific	100s–1000s 50–70 100s		6–1720 ^b 70–120 ^b Unk.	1990–2008 1990–1993	68–70, 115, 116, 121–123, 125, 126, 207 255, 491
<i>Phoca largha</i>	Russia	<30		<10 ^a	1990–1994	67, 255
<i>Pusa hispida</i>	All (Arctic)	Yes	1–	17 ^b	1992–2008	39, 67, 374, 394
<i>Pusa hispida botnica</i>	All (Baltic Sea)	Unk.		12	2001	339, 340
<i>Pusa hispida ladogensis</i>	All (Lake Ladoga)	Unk.	351		2003	532
<i>Pusa hispida saimensis</i>	All (Lake Saimaa)	Unk.	>80 ^a		1992–2008; 30–40 % of seals under 2 yr and <3 adults die in nets annually	448, 449, 487, 488
<i>Pusa caspica</i>	All (Caspian Sea)	Unk.	6–	12 000	2000–2009	187, 194
<i>Pusa sibirica</i>	All (Lake Baikal)		Unk.			
<i>Halichoerus grypus grypus</i>	Northwest Atlantic	Yes		18–1063 ^b	1993–2009	72, 260, 541–554
<i>Halichoerus grypus macrorhynchus</i>	All (European Atlantic, Baltic Sea)	1000–1500	1–	315 ^b	1990–2009	92, 93, 99, 169, 259, 260, 290, 339, 341, 394

(Table 4 continued on the next page)

Table 4 (continued)

Species	Location	Pre-1990	1990–2010		Years/Notes	Sources
			Count	Estimate		
<i>Histiophoca fasciata</i>	Russia	10s–100s	32–310 ^b		1992–2008	39
<i>Pagophilus groenlandicus</i>	All (North Atlantic and Arctic)	1000s–100 000		100s–46 394 ^b	1990–2009	259, 260, 394, 489, 541–554
<i>Cystophora cristata</i>	All (North Atlantic and Arctic)	Yes	1–	82 ^b	1995–2008	394, 542, 548, 549
<i>Monachus monachus</i>	All (Mediterranean Sea)	<10	1–9 ^b		1990–2008	38, 238, 276, 281, 405
<i>Monachus schauinslandi</i>	All (Hawaii)	Some	Unk.	<1 ^b	1994–2007	69, 125
<i>Mirounga leonina</i>	All (circumpolar in Southern Hemisphere)	Unk.	1		1998	288
<i>Mirounga angustirostris</i>	All (Central and Eastern North Pacific)	<10	5–	314 ^b	1990–2003	68, 69, 122, 126, 207
<i>Leptonychotes weddellii</i>	All (circumpolar in Southern Hemisphere)	Unk.	Unk.			
<i>Ommatophoca rossii</i>	All (circumpolar in Southern Hemisphere)	Unk.	Unk.			
<i>Lobodon carcinophaga</i>	All (circumpolar in Southern Hemisphere)	Unk.	Unk.			
<i>Hydrurga leptonyx</i>	All (circumpolar in Southern Hemisphere)	Unk.	2 ^a		Unk.–1998	288

died annually in fishing gear, but ‘Since 1992 it has become increasingly difficult to estimate the bycatch of (Ladoga ringed) seals because small scale netting has become more common’ (Sipilä & Hyvärinen 1998, p. 93).

Although the endangered Caspian seal is subject to numerous types of threats, living as it does in an enclosed water body subject to intensive human use, bycatch in illegal sturgeon gillnets has been identified as a major threat, with perhaps 12 000 or more taken in these nets each year (Dmitrieva et al. 2011). This level of gillnet bycatch would represent close to 10% of the estimated current total population of the species (approximately 100 000; Harkonen et al. 2012).

Gillnet bycatch is one of several serious threats to the Critically Endangered Mediterranean monk seal, of which fewer than 250 mature individuals may remain (Aguilar & Lowry 2008), even though there are few confirmed records and no credible estimates of bycatch derived from data. Karamanlidis et al. (2008) reviewed available evidence, particularly for Greek waters between 1991 and 2007, and concluded that gillnet mortality was a major threat to the species. Subadults appeared particularly prone to entanglement; most of the documented mortality of adults was caused by deliberate killing. Those authors also concluded that a resurgence of gillnetting off Cap Blanc, NW Africa, was a growing con-

cern. In the Foça Pilot Monk Seal Conservation Area along the Aegean Sea coast of Turkey, seal interactions with fisheries were observed between 1994 and 2002. Four entanglements were documented in trammel nets, and 2 in gillnets, all non-fatal, although on 1 occasion the animal and the gear had to be taken ashore in order to cut the animal free (Güçlüsoy 2008).

Thousands to 10 000s of harp seals are caught in gillnets in Canada each year, but the population is in the millions, and the removal rate is considered sustainable (DFO 2011). Many 100s, possibly 1000s, of gray seals and harbor seals are taken annually as bycatch in gillnet fisheries in the North Atlantic, but in much of the range (including the North Pacific in the case of harbor seals) no effort is made to document and report levels (e.g. NAMMCO 2007). There are suggestions that in some areas (e.g. Norway) the bycatch of harbor seals has been high enough to reduce populations, particularly when considered in combination with deliberate killing (see papers in Desportes et al. 2010).

Otariid seals and sea lions

Of the 14 species of otariid seals and sea lions (including 1 extinct species), 8 are known to have been bycaught, 7 of them in gillnets, between 1990

and 2011 (Table 4, Table S3). Since the time when Woodley & Lavigne (1991) reported bycatch in passive gear to be a major cause of population decline for northern fur seals, the high-seas driftnet fisheries for salmon and flying squid, which accounted for the deaths of 1000s of fur seals annually, have largely stopped. The estimated kill in the driftnet fisheries in 1991 was 5200 (95% CI = 4500 to 6000) (Larntz & Garrott 1993). Although some illegal driftnetting may still occur, it is generally assumed that recent levels of bycatch of this species have been low (COSEWIC 2010, Allen & Angliss 2011).

Steller sea lions and New Zealand sea lions, the only other otariids cited by Woodley & Lavigne (1991) as being at significant risk from bycatch, were and continue to be affected at least as much by mortality in trawl nets as in gillnets (Allen & Angliss 2011, Robertson & Chilvers 2011). It appears from the literature reviewed that, although these animals certainly are vulnerable to bycatch in gillnets, the population-level threat from such bycatch is small in comparison to that from trawl bycatch.

Australian sea lions *Neophoca cinerea* are endangered primarily because of bycatch in demersal gillnet and trap fisheries (Goldsworthy & Page 2007, Goldsworthy & Gales 2008). Gillnet fishing for sharks overlaps significantly with the range of sea lions, and bycatch levels continue to be high enough to threaten the species despite relatively intensive efforts to manage the fishery for bycatch reduction (Hamer et al. 2011, 2013). Many, perhaps most, of the sea lions taken in gillnets become entangled while engaged in depredation on small sharks caught in the nets (Hamer et al. 2011). There are 2 important considerations when evaluating the accuracy of bycatch statistics in this fishery. First, some animals manage to escape with severe and sometimes life-threatening injuries (similar to the situation mentioned earlier for baleen whales); their deaths are unlikely to be included in bycatch statistics (Hamer et al. 2011, 2013). Second, an unknown proportion of the sea lions that have died in the nets drop out before being detected, even by a vigilant onboard observer (Hamer et al. 2011, 2013).

In terms of the sheer scale of gillnet bycatch, California sea lions *Zalophus californianus* deserve mention. Woodley & Lavigne (1991) cited an estimate of around 2250 being killed in gillnets annually in California alone 'in a typical year,' and we have no evidence to suggest a strong decline (or increase) in such mortality since then; certainly at least 100s still die annually in gill and other entangling nets (Carretta et al. 2011).

Pinniped depredation is a major problem at many aquaculture facilities in Europe, Chile, the United States, Australia, and South Africa (Kemper et al. 2003). Anti-predator nets are commonly used as a deterrent. Although seals and sea lions are bycaught only infrequently (i.e. die from becoming entangled in an anti-predator net or from becoming trapped between it and the main cage or pen), many pinnipeds are directly harassed and killed as pests by aquaculture operators (Kemper et al. 2003).

Odobenidae

We found no published evidence of walrus bycatch between 1990 and 2011.

Sirenians

All 4 sirenian species were taken as bycatch in gillnets between 1990 and 2011 (Table 5, Table S4).

Bycatch data for sirenians, particularly manatees, are extremely scarce. With very few exceptions, all that is available comes from anecdotal reports of observed catches, observations of animals (living or dead) with gear on the body or wounds clearly attributable to gillnet gear, or general statements in the literature that bycatch occurs. In Australia the dugong bycatch in shark control nets was monitored between 1962 and 1992 when it averaged about 27 yr⁻¹; with mitigation measures in place after 1992 the rate declined to about 2 yr⁻¹ (Marsh et al. 2002). An intensive interview study by Jaaman et al. (2009) is a singular example of an attempt to estimate the total sirenian bycatch over a large area, in this case that of dugongs in artisanal gillnets in East Malaysia. Those authors estimated that 479 (95% CI = 434 to 528) dugongs were bycaught in Sabah per year from 1997 to 2004, and they considered this estimate to be negatively biased. However, as is often true of sirenians, the value of the animals to local people for nutritional and cultural uses created ambiguity in how bycatch was defined and recorded. Jaaman et al.'s fisherman informants described the dugong as 'the main marine mammal species hunted in Sabah waters.' It is frequently impossible to tease apart true bycatch from the often deliberate netting in what are not really 'gill'-nets per se, but large-mesh entangling nets set to catch fairly large edible creatures including sirenians (e.g. Reeves et al. 1988, 1996, Dodman et al. 2008).

Even though very little quantitative information is available on gillnet bycatch of sirenians, we suspect it is a serious threat to numerous populations.

Table 5. As in Table 2 but for illustrative sirenian and mustelid bycatch. For all further details see Table 2 legend

Species	Location	1990–2010		Years/Notes	Sources
		Count	Estimate		
Trichechidae					
<i>Trichechus manatus</i>	Florida	Some		1990–2007	213
	Caribbean Sea	Some		Early 1990s	54, 72, 113, 319, 353, 361
	Brazil	13 ^a		1987–2002	173, 410
<i>Trichechus senegalensis</i>	Guinea-Bissau	185 ^a		1990–1998	484
<i>Trichechus inunguis</i>	Brazil	6 ^a		1990–2002	413
	Colombia	6 ^a		2000–2005	349
	Orinoco River	39 ^a		1980–2004	127, 438
Dugongidae					
<i>Dugong dugon</i>	United Arab Emirates		15 ^b	Early 1990s	61, 62
	East Africa	1–24 ^b		1990–2004	18, 145, 155, 156, 170, 241, 292, 293, 351, 365, 428, 432, 539, 557
	Northern Indian Ocean	1–20 ^b		1990–2006	265–267
	Thailand	40 ^a		1990–1995	6
	Malaysia	4–	493 ^b	1994–2004	273, 351
	Australia	1–36 ^b		1990–2010	27, 55, 91, 229, 231, 234, 235, 245, 335, 351
Mustelidae					
<i>Enhydra lutris lutris</i>	Northwest Pacific	3 ^a		1996–2001	252, 270, 301
<i>Enhydra lutris kenyoni</i>	Northeast Pacific	1–12 ^b		1990–2007	37
<i>Enhydra lutris nereis</i>	Central California	1–	64 ^b	1990–2005	37, 206
<i>Lontra felina</i>	Peru	1–2 ^b		1991–2008	343

Otters

Both sea otters and marine otters were taken as bycatch in gillnets between 1990 and 2011 (Table 5, Table S4). A 1991 ban on gill and trammel net fishing in California waters shallower than 30 m substantially reduced the sea otter bycatch, from around 80 to 100 yr⁻¹ in the 1980s to <50 yr⁻¹ in the 1990s (Forney et al. 2001). By the early 2000s, the bycatch of sea otters in California was thought to be near zero (Forney et al. 2001). In Alaska, sea otters are at risk of entangling and drowning in salmon gillnets in a number of areas. For example, it was estimated that <10 died per year in the early 2000s in the salmon set net fishery at Kodiak Island (Allen & Angliss 2011).

DISCUSSION AND CONCLUSIONS

Methodological issues

There has been a strong and persistent theme in the marine mammal bycatch literature over the past 20-plus years emphasizing the paramount importance of onboard observer programs to obtain credible estimates of bycatch levels and rates. For exam-

ple, 'It is widely accepted that accurate estimation of bycatch rates in any fishery requires an independent observer scheme' (Read et al. 2006, p. 167). Artisanal fisheries present special challenges in this regard, in part because vessels often do not have space and other accommodation to carry more than the crew. In a number of areas, however, researchers have managed to place observers on at least a small sample of artisanal fishing boats to obtain index values for bycatch rates (Mangel et al. 2010, Bjørge et al. 2011, O. A. Amir & P. Berggren unpubl.). Such values, when used in combination with data on fishing effort, observations of landings, and information from interviews with fishermen, have greatly enhanced the accuracy of bycatch estimates for those fisheries.

As long as onboard observer programs (or alternatives such as having patrol vessels at sea to monitor net hauls or the use of video monitoring) remain exceptional rather than typical (which seems likely), the available estimates or indices of marine mammal bycatch for a great many of the world's artisanal fisheries will continue to come from other approaches, ranging from opportunistic observations at ports of landing, to studies of scarring and injuries on live or dead animals encountered at sea,

to studies of strandings, and to formal fisherman interview programs.

It is often impossible to identify, quantify, and account for bias in data obtained from such approaches. For example, in a broad-scale interview study by Moore et al. (2010), the authors acknowledged that marine mammal and sea turtle bycatch was, on the one hand, likely under-reported in countries where it was illegal, but, on the other hand, possibly over-reported (in other countries?) 'to impress interviewers, comply with perceived interviewer attitudes, or if they (the interviewed fishermen) perceive(d) opportunities to attract outside investment in their communities.'

Efforts to define, quantify, assess, and mitigate the bycatch threat are confounded by the fact that some of the mortality and serious injury in fishing gear is due to 'debris,' which includes derelict or discarded gear ('ghost fishing') (not to mention packing material and trash from fishing vessels and aquaculture facilities) (Laist 1997, Laist et al. 1999, Kemper et al. 2003, Page et al. 2004, Raum-Suryan et al. 2009). As observed by Laist (1996, p. 33):

Although ghost fishing and entanglement are not usually considered part of the bycatch issue, they catch many of the same species taken as bycatch. The only real difference is that one involves derelict fishing gear and the other involves active gear. In this sense, ghost fishing and entanglement are related parts of the same basic problem—namely, preventing extraneous mortality of marine life in fishing gear.

However, bycatch estimates generated from fishery observer data, logbook or recall (questionnaire) programs, market surveys, etc. are unlikely to reflect the debris component, whereas those generated from strandings might do so, at least to an extent. Moreover, in studies of 'entanglement rates' based on scars, wounds, or gear on the body, such as analyses of photographs of living whales at sea (Robbins 2009, Knowlton et al. in press), observations of pinnipeds on shore (Fowler 1987, Page et al. 2004, Raum-Suryan et al. 2009), and stranded carcasses (Pinedo & Polachek 1999), the distinction between in-use gear and discarded/lost gear is necessarily obscured.

A recent study in the Black Sea found a correlation between the quantity of marine debris (defined in terms of both number of items and estimated weight per kilometer of netting) and number of harbor porpoises brought to the surface in bottom-set gillnets targeting turbot *Psetta maxima maeotica* (Birkun & Krivokhizhin 2008). The authors proposed as a working hypothesis to explain this finding that as plastic debris accumulates on the sea bottom, it functions as an artificial substrate for benthic organ-

isms, attracting concentrations of fish and crustaceans that in turn attract higher order predators including cetaceans. The ultimate effect of such a process on marine mammal populations would be difficult to gauge, as, on the one hand, it could enhance foraging success, but, on the other, bring greater risk of entanglement.

Patterns in availability of marine mammal bycatch data

Much of what is known about marine mammal bycatch reflects the distribution and nature of research effort, including observer programs. That is, we learn about the occurrence of bycatch largely as a result of someone being present at the site to observe and report it. For information on scale and other details, we often must depend on someone (e.g. from a non-governmental organization or government agency) being present in the area with the necessary interest (or in the case of government agencies, the mandate) to pursue questions beyond the simple fact of occurrence.

It is difficult to see how this type of bias can be overcome other than by continuing to promote and support (financially and technically) projects or programs that get more people into the field, especially in areas of known spatial and temporal overlap between marine mammals and fisheries. The alternative is to develop or refine methods of projecting bycatch estimates for unsampled areas by applying bycatch rate estimates obtained in 'equivalent' areas to data on marine mammal occurrence and fishery effort in those unsampled areas, as pioneered by Read et al. (2006).

The bycatch literature suggests a frequent pattern of problem discovery, followed by intense investigation and building of awareness, followed by a dropping-off of interest or focus as either (1) funding stops, (2) the researcher's interest or ability to pursue the topic recedes (e.g. after his/her academic degree work has been completed), (3) other priorities emerge and overtake this one, or (4) authorities manage to rationalize or conceal the problem. For example, local and foreign scientists working in Sri Lanka in the early 1980s discovered from observations at fish landing sites and markets that large numbers of cetaceans were being caught 'incidentally' in local fisheries (Leatherwood & Reeves 1989). Estimates of the scale of this bycatch varied (Leatherwood 1994), but the 1990 IWC workshop concluded that >40 000 cetaceans may have been killed annually in Sri

Lankan artisanal gillnet fisheries at the time (IWC 1994, p. 15). Foreign scientists stopped visiting Sri Lanka after the 1980s, but a study in 1991/1992 by Sri Lankan scientists confirmed that at least 1000s of dolphins and small whales were still being landed and sold for human consumption each year (Dayaratne & Joseph 1993). Since the early 1990s, no new information has become available. When asked to help us identify sources of new information, one of the researchers involved in bycatch investigations in the 1980s replied that there had been no formal or consistent monitoring or targeted bycatch studies in Sri Lanka since the early 1990s, and that the few marine mammal researchers in the country were instead using the scarce available resources to study living animals at sea (Anouk Ilangakoon, pers. comm., 15 July 2011). She confirmed, however, from casual observations that the bycatch situation in Sri Lanka had not changed over the last 2 decades.

In fact, available information on the scale of gillnet fishing in Sri Lanka (possibly as many as 46 000 vessels, annual gillnet catches of about 153 000 t from 2006 to 2010; MRAG 2012) supports the inference of a continuing high level of cetacean bycatch there. Moreover, the estimated annual fish catch by the tuna gillnetting fleet from Iran is even higher than Sri Lanka's, and the annual catch levels by tuna gillnetting fleets from Indonesia, India, Pakistan, Oman, and Yemen are all >20 000 t (MRAG 2012). The bycatch of cetaceans in all of these Indian Ocean countries is unmonitored and likely high enough to merit conservation concern. It is clear that a major data gap exists in the northern Indian Ocean and that improved marine mammal bycatch reporting from gillnet fisheries in that region should be a global priority. The same can be said of the Pacific coasts of Mexico, Central America, and South America, as well as the east (Indian Ocean) and west (Atlantic) coasts of Africa.

The situation in Sri Lanka is complicated by the fact that cetaceans are widely valued there as food (Ilangakoon et al. 2000), which is also the case in Peru (Van Waerebeek & Reyes 1994a, Van Waerebeek et al. 1997), the Philippines (Dolar et al. 1994), Ghana (Van Waerebeek et al. 2009), and other areas. In Ecuador (and elsewhere), 'fishermen know that dolphin meat is excellent bait on their longlines and they are willing to pay a lot of money for bycatch' (Félix & Samaniego 1994). Such usage obscures the distinction between accidental and deliberate catches. Also, it can mean there is less incentive for consistent and reliable reporting when, as is often the case, the deliberate capture of cetaceans is ille-

gal. The use of cetaceans as food appears to be increasing in some parts of the world (Robards & Reeves 2011), reminiscent of the 'bush meat' trade in Africa, and thus the concept of 'marine bush meat' has developed (Clapham & Van Waerebeek 2007).

Another pattern, much less frequent, is where, following initial problem discovery and definition, efforts to document bycatch continue for decades as successive researchers piece together funding from various sources (often both non-governmental and governmental) and manage to keep the bycatch issue from being suppressed or ignored. In Peru, for example, a team sponsored by the United Nations Environment Program provided initial quantitative documentation of the nature and scale of the cetacean bycatch problem in 1985 and 1986 (Read et al. 1988). Follow-up efforts by dedicated individuals and small groups of researchers have provided some level of monitoring, including studies explicitly intended to assess the effectiveness of legal measures taken by the Peruvian government to reduce cetacean mortality in fisheries in response to the revelations in the 1980s (Van Waerebeek & Reyes 1994b, Van Waerebeek et al. 2002, Mangel et al. 2010).

There are some examples, unfortunately rare, of a different pattern, in which problem discovery is followed by intense investigation and awareness building, followed by serious and sustained efforts to address and solve the problem, accompanied by ongoing monitoring to assess effectiveness. This pattern can be said to apply to parts of western Europe (e.g. through working groups of ICES, the International Council for Exploration of the Sea, and the 2 cetacean-oriented agreements under CMS, the Convention on Migratory Species), Australia (Goldsworthy & Page 2007, Goldsworthy et al. 2007, Hamer et al. 2011, 2013), and New Zealand (Dawson & Sooten 1993, Sooten & Dawson 2010, Gormley et al. 2012), as well as the United States (Carretta et al. 2008, Carretta & Barlow 2011, Orphanides & Palka 2013, this Theme Section, Read 2013, this Theme Section). However, even in those regions, it is a challenge to maintain monitoring and mitigation efforts in view of the costs and the need to reinforce the idea that gillnet bycatch is a credible and ongoing threat to many marine mammal populations.

In the absence of legal and governance regimes that require and enable regular monitoring, bycatch documentation in much of the world is likely to remain patchy, far from complete, and largely idiosyncratic. Given the prohibitively high cost of onboard observer programs, or even of programs

such as those in Peru and Norway where index values have been obtained for fleet-wide extrapolations, there is need for much wider application of a relatively low-cost, rapid approach to bycatch assessment such as that taken by Moore et al. (2010).

Bycatch as a continuing (increasing?) threat to marine mammal species and populations

Assessing the seriousness of gillnet bycatch as a threat to marine mammal diversity and abundance is a complex task. It depends, at least in part, on how diversity and abundance are defined. A number of recent studies have explored ways of determining biodiversity conservation priorities on the basis of phylogenetic distinctiveness (e.g. Isaac et al. 2007, Pyenson 2009, May-Collado & Agnarsson 2011). These help to underscore not only the relative evolutionary significance of the extinction of the baiji, but also the urgency of conserving certain other species with long, diverse lineages and few or no extant sister taxa, such as the obligate freshwater dolphins of the South Asian subcontinent (*Platanista*) and South America (*Inia*), the franciscana, the Mediterranean monk seal, and the finless porpoises (*Neophocaena*), all of which, as shown in the present study, are threatened in all or parts of their range by gillnet bycatch.

Another factor that complicates efforts to assess the seriousness of gillnet bycatch as a threat to species and populations is the array of biases in documentation and reporting. As mentioned earlier, many species, but particularly freshwater, estuarine, and coastal marine species that co-occur with large artisanal gillnetting fleets in developing countries, are clearly vulnerable to unsustainable bycatch, yet in most instances quantitative data on the scale of mortality, as well as on the marine mammal populations, are fragmentary and far from complete. The paucity of data is due not only to the lack of institutional and legal commitments, but also to problems of personal security for researchers, the non-availability of infrastructure for mounting observational studies, and the chronic inadequacy of funding. Such obstacles create or add to the risk that some, probably many, serious situations will continue to be under-appreciated or missed altogether.

Finally, knowing the level or rate of bycatch alone is insufficient for assessing the scale and immediacy of the threat. Proper assessment requires, at a minimum, an understanding of population structure and a credible estimate of current population size. In addi-

tion, it is important to know something about the population's range, individual movement patterns, source–sink dynamics, and relative vulnerability of different sex or age classes. Such data requirements are rarely met, even in highly developed countries with strong legal and institutional foundations (Taylor et al. 2007).

A trend that is often overlooked is the proliferation of aquaculture operations for finfish (especially salmon), mollusks, seaweed, and other species. Since 1990, annual production of salmonid farms has increased from 299 000 to 1 900 000 t (FAO 2012), and accompanying this expansion has been an increase in conflicts with marine mammals, especially pinnipeds. In some aquaculture operations, bycatch of marine mammals in anti-predator nets occurs at least occasionally, although direct killing and exclusion from preferred habitat may represent more serious problems for the marine mammal populations (Kemper et al. 2003).

Perhaps the most important finding of this study is that, some 20-plus years after the landmark IWC workshop (Perrin et al. 1994), the threat of bycatch in passive fishing gear is far from resolved and is likely growing rather than receding. The remarkable shortage of rigorous, comprehensive bycatch accounting (e.g. long time series of annual estimates by species, stock, area, or fishery) was an unexpected and disappointing finding. There is a danger that other ongoing or looming threats, including bycatch in other types of fishing gear (e.g. trawls, purse seines, longlines), as well as habitat deterioration, vessel strikes, novel disease outbreaks, ingestion of plastic debris, overfishing of prey species, and the intractable effects of global climate change, will be allowed to overshadow the nagging, persistent threat of marine mammal bycatch in passive fishing gear, particularly for already threatened coastal species and small populations.

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